# Innovation and Innovation Policy in the Nordic region

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### Aims, scope and methods

- Desk-study on innovation performance and policies influencing it in four Nordic countries
- Entirely based on published sources
- Comparative analysis of innovation activities & performance in the Nordic area band Europe based on data from the Community Innovation Survey (CIS) and other relevant sources
- Descriptive analysis the evolution and character of innovation policy in Sweden, Norway, Finland and Denmark

### Preliminaries

## What is "innovation policy?"

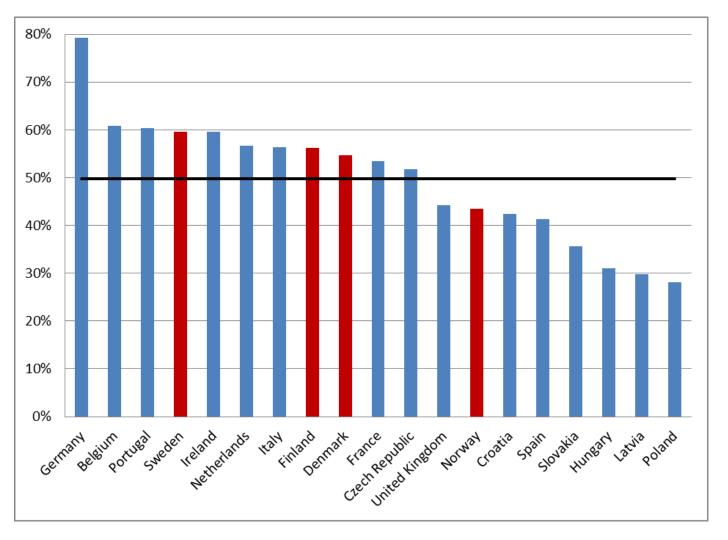
- Innovation policy: Policies that **affect** innovation?
- Or policies created with the explicit intent of doing so?
- Why do we care? Beneficial economic effects?
- Broad approach to innovation (not only "high-tech") most relevant
- But difficult to apply empirically
- Rewrite history?

### And "innovation"?

the entire innovation process from the **creation** new products, processes or ways to do things to the application and **spread** of these in the economic system.

#### Innovative firms, broadly defined 2010

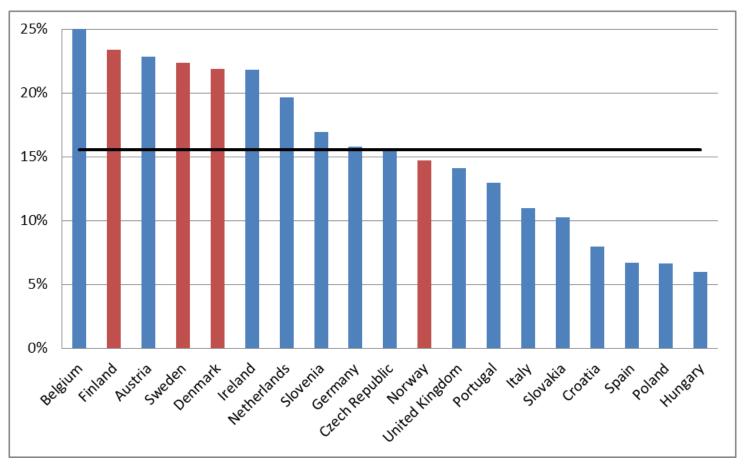
(share of all firms)



Source: Authors' calculations based on Eurostat (CIS 7)

#### Radical innovators, 2010

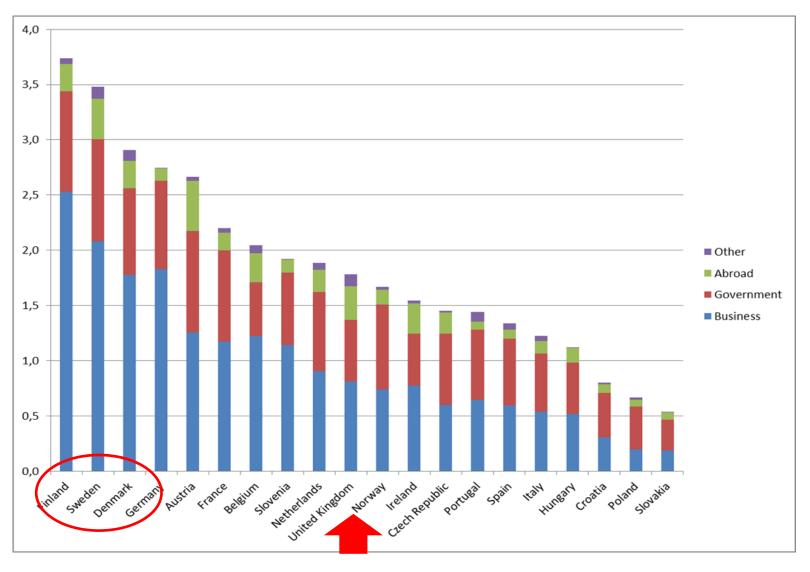
(share of all firms)



Source: Authors' calculations based on statistics from Eurostat (CIS 7) on innovations that are "new to the market"

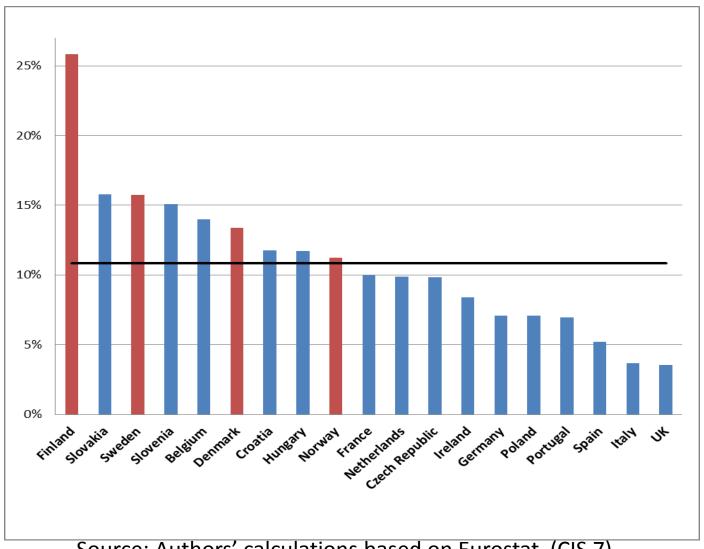
#### R&D as a share of GDP, average 2007-2011

(total and by funding sector, from Eurostat)



#### **Innovation Cooperation, 2010**

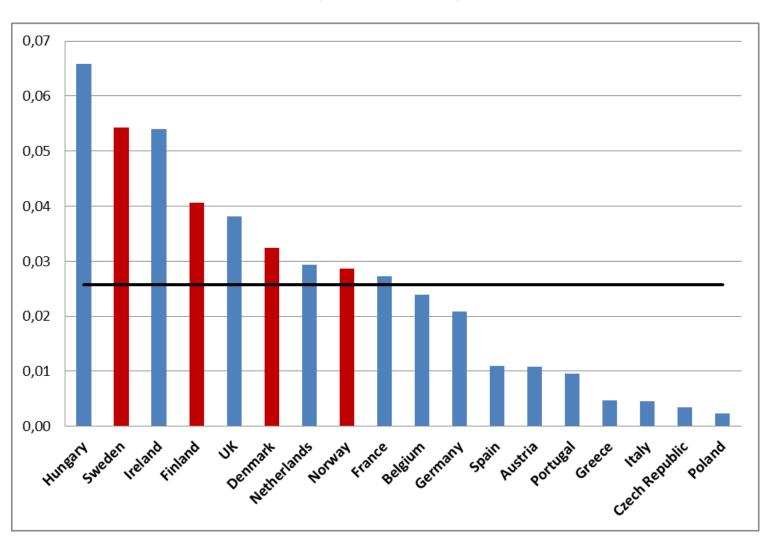
(share of all innovative firms)



Source: Authors' calculations based on Eurostat (CIS 7)

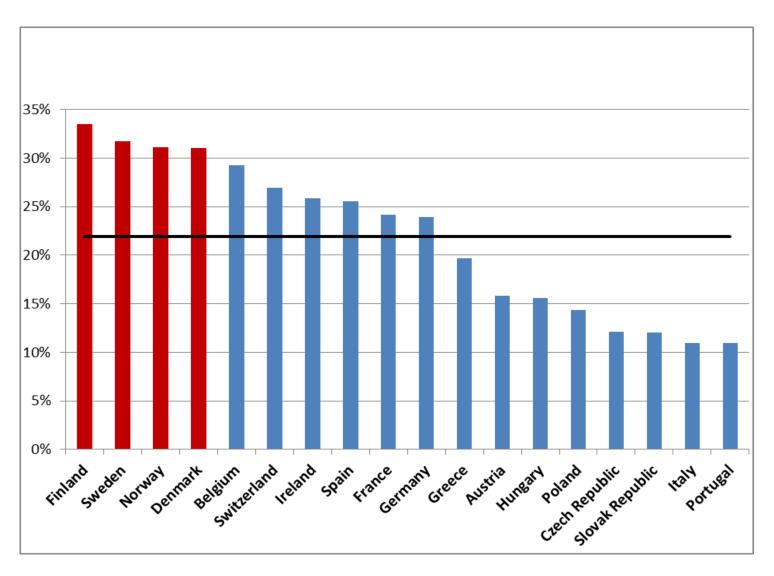
#### Venture Capital, per cent of GDP, 2012

(Source: OECD)



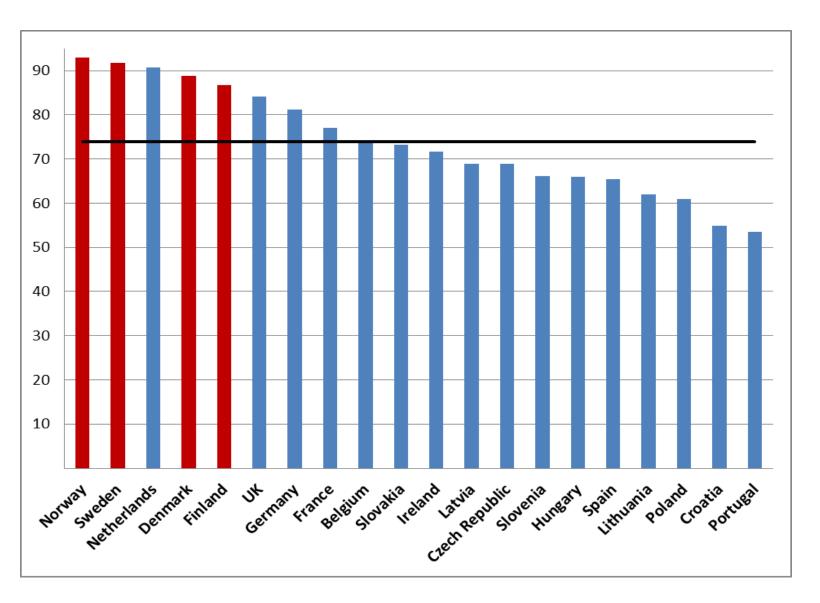
#### Tertiary education, average 2000-2006

(Share of population age 25-64, Source: OECD)



#### Internet users, per cent, average 2008-2012,

(Source: World Bank)



# Conclusions from the comparative analysis

- "Absorptive capacities" (skills, ICTs) among the highest in Europe. Why?
- Sweden, Finland and Denmark among the "innovation leaders" in Europe
- Norway more "average" both in terms of performance and innovation-cooperation
- How did they get there? Origins, development trends and governance

### Origins

- National Innovation Systems: Evolve through interaction between economic and political system
- Sweden & Denmark: Strong nation-states with well developed university systems a century ago: Universities continue to play a central role
- Finland & Norway less so: PROs outside universities key actors (VTT (3000 employees), SINTEF (2000 employees) and receive ample public support
- Structurally different equally efficient?

#### Trends

- Early post-war periods: Public R&D support, science policy, research councils – a "fragmented" system
- **Proactive, targeted innovation policies** emerge in Sweden & Norway from the 1960s onwards, later in Finland (1980s and 1990s) and not all in Denmark with "**mixed results**" **or?**
- 1990s onwards: Challenge from **globalization**, increasing emphasis on **R&D** (Lisboa process & the 3% target), supporting **excellence**, role of **universities** (Sweden, Denmark and Finland)
- 2000s: Broadening of the agenda? More than R&D & hightech? Entrepreneurship? Dealing with grand challenges?
   Social innovation? Work organization?

# Governance: Specialized innovation agencies emerge

- Finland: **TEKES** (1983)
- Sweden: VINNOVA (2001)
- Norway: Innovation division (2002) & Innovation
  Norway (2004)
- Denmark: Council for Technology and Innovation (2002-3) & Innovation fund (2014)
- In terms of budget TEKES is the largest, followed by Vinnova (OECD 2013)

## The challenge from fragmentation & lack of coordination

- Innovation systems dynamics:
  Complementarities & coordination
- Coordination of policy a long standing challenge (example Denmark)
- Fragmented and inefficient? systems have emerged (example Sweden and Norway?)
- Combatting fragmentation requires political leadership (example Finland?)
- But conflicts with democratic traditions (Miettinen 2013) ?