NURI Coordination Function Royal Danish Embassy Uganda

# DEVELOPMENT ENGAGEMENT DOCUMENT

Northern Uganda Resilience Initiative (NURI) Coordination Function 2018-2022

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UDENRIGSMINISTERIET
Royal Danish Embassy, Kampala

# Cover page

Outcome	Enhanced resilience and equitable economic development in supported areas of Northern Uganda, including for refugees and host communities
Outputs	Output 1: Increased agricultural output of small scale farmers     Output 2: Agriculturally related rural infrastructure renovated and constructed     Output 3: Agricrelated physical and natural water infrastructure renovated and constructed or made more resilient to climate change
Beneficiaries	Primary Beneficiaries:  4,000 farmer groups (120,000 farmers)  1,800 communities (54,000 people) participating in rural infrastructure projects  Communities in the catchment area of 40 water resources management projects  Include both refugees and host communities in refugee hosting districts  Target youths, women and men in four refugee hosting districts  Target youths, women and men in five non-refugee hosting districts
Programme Duration	January 2018 - December 2022
Geographical Focus	Nine (9) districts in Northern Uganda: Arua, Nebbi, Zombo, Packwach, Moyo, Adjumani, Kitgum, Agago and Lamwo.
Partners	<ul> <li>Strategic Partners: Office of the Prime Minister (OPM), UNHCR, UNFPA</li> <li>Implementing Partners (IPs): Arua District Farmers Association (DFA), Agency for Accelerated Regional Development (AFARD), CARE International, Resilience Agricultural Units (RAUs), Danish Refugee Council (DRC)</li> <li>Collaborating Partners: District Local Governments</li> </ul>
Budget	DKK 285,000,000

# 1.0 Introduction

This present Development Engagement Document (DED) details the objectives and management arrangements for the implementation of the Northern Uganda Resilience Initiative (NURI) as agreed between the parties specified below. The Royal Danish Embassy (RDE) acts as Legal Entity for the NURI Coordination Function (NURI CF), and NURI CF is as such a decentralized unit under RDE. The Danish support to NURI is part of the Uganda Programme on Sustainable and Inclusive Development of the Economy (UPSIDE), which is one of two thematic programmes of the Danish country programme for Uganda 2018-2022, for which a bilateral agreement has been signed between the Government of Denmark and the Government of Uganda.

The objective of UPSIDE is inclusive and sustainable economic growth. NURI will contribute to this objective by enhancing resilience and equitable development in supported areas of Northern Uganda, including for refugees and host communities by supporting the following interventions:

- 1) Climate Smart Agriculture (CSA);
- 2) Rural Infrastructure (RI);
- 3) Water Resources Management (WRM).

Refugees and host communities will be among the beneficiaries to support Uganda's progressive refugee policy and the nexus between development and humanitarian action.

This Development Engagement Document together with the documentations specified below under 1.2 constitutes the Bilateral Agreement with the NURI Coordination Function.

#### 1.1 Parties

The Royal Danish Embassy in Kampala (RDE) and the Northern Uganda Resilience Initiative Coordination Function (NURI CF).

#### 1.2 Documentation

This Development Engagement is based on the NURI Project Document 2018-2022, including the manuals revised or developed in support hereof. The latest versions of the following documents form part of this DED:

- 1.2.1 The DED signed between RDE and UNFPA for the Women, Adolescent and Youth Rights and Empowerment Program;
- 1.2.2 The DED signed between RDE and the Ministry of Water and Environment, 1<sup>st</sup> December 2017 for implementation of Water Resource Management Intervention as NURI Output 3;
- 1.2.3 The management contract for implementation of Rural Infrastructure and Water Resource Management.
- 1.2.4 Project document North Uganda Resilience Initiative (NURI) 2018-2022
- 1.2.5 NURI CF Management Manual, NURI Accounts Manual, NURI M&E Manual and NURI Human Resource Manual

#### 1.3 Contributions

Denmark, represented by the Royal Danish Embassy in Kampala of the Danish Ministry of Foreign Affairs, commits to a contribution to the NURI engagement of DKK 285 million (two hundred and eighty five million Danish Kroners) for the period January 2018 to December 2022. DKK 35 million of the budget frame will cover intervention 3, namely Water Resources Management, and derives from the Danish Climate Change Envelope (CCE). This WRM intervention starts in 2018, while the other two interventions will start in 2019.

# 2.0 Background

NURI is one of eight engagements under Danida's Uganda Country Programme 2018-2022. NURI will enhance resilience and equitable economic development in supported areas of Northern Uganda by promoting climate smart agriculture, agriculturally related rural infrastructure, and water resources management. Refugees and refugee-hosting communities will be among the beneficiaries in order to support Uganda's progressive refugee policy and the nexus between development and humanitarian action. NURI will be implemented under the thematic area of UPSIDE. UPSIDE recognises the agricultural sector and specifically private sector actors within it, as being the primary drivers of sustainable and inclusive economic growth. The development focus of UPSIDE is on improving the conditions for primary producers, processors and traders. The NURI intervention will focus on the upstream of the value chain i.e. primary production, and strengthening of market linkages with midstream value chain actors (produce traders and processors). The inclusion of rural infrastructure (RI) and water resources management (WRM) is designed to improve the enabling environment for production and marketing. In conclusion, NURI was designed to engage the major challenges facing Uganda's economy today, i.e. climate change, low productivity, population growth, and gender inequality and youth unemployment. Consequently, besides promoting CSA (Climate Smart Agriculture), NURI will also address complimentary issues such as, financial literacy, participation and empowerment of women and youth, and Sexual and Reproductive Health and Rights (SRHR).

#### 2.1 National context

Poverty levels and trends. Uganda remains one of the poorest countries in the world, with 65 percent of Ugandans primarily engaged in subsistence agriculture. Northern Uganda in particular has for decades lagged behind the rest of the country. In 2013, it was home to 47 percent of poor Ugandans, up from 38 percent in 2010. However, recent statistics (2017) seem to suggest that Northern Uganda is beginning to catch up with the rest of the country. Generally, Uganda has in recent years achieved impressive progress on poverty reduction, but much of the progress is attributed to favourable weather conditions and high commodity prices rather than productivity improvements. Forty percent of Ugandans remain "insecure non-poor", and in general, women, youth and children constitute the highest percentage of those living in extreme poverty.

Influx of refugees. The high poverty levels have been exacerbated by the recent influx of South Sudanese refugees into Northern Uganda. The influx since July 2016 increased the pressure on agricultural livelihoods, access to land and natural resources. With an estimated 1.2 million refugees in the country by December 2018, Uganda is Africa's largest refugee hosting country, with the vast

majority of refugees living in Northern Uganda. As there is no expectation that the situation in South Sudan will be conducive for the return of refugees in the near future, the pressure on social services, economic infrastructure, livelihood opportunities, and natural resources is enormous with several districts experiencing a doubling of their population over a period of less than 2 years.

Climate change. Climate change is having significant negative effects in Uganda, not least for those two-thirds of the population who as smallholder farmers are dependent on rain-fed agriculture and the natural resource base at large. The impact of prolonged periods of drought and decreasing and more erratic rainfall is exacerbated in Northern Uganda by the high level of poverty and the refugee influx. Climate models predict increased rainfall in the dry season, which could have adverse impacts on crop yields, and post-harvest activities such as drying and storage. If no adaptive action is taken in the coming years, studies show that annual costs associated with climate change in Uganda could be up to USD 5.9 billion by 2025, and Uganda's ability to achieve the Sustainable Development Goals (SDGs) could be compromised.

Rural infrastructure. The lack of adequate rural infrastructure and poor maintenance of existing infrastructure, especially community access roads and market places is hampering agricultural and economic development in rural areas. Poor roads increase the difficulties farmers face in marketing their produce, as well as increasing costs for farmers and traders. In Northern Uganda, many community access roads are in poor condition, and some are impassable by vehicles in the rainy season. Construction and maintenance of community access roads is the responsibility of sub-county authorities, but funds allocated by the Central Government under the Uganda Road fund (URF) are grossly inadequate, and the district engineering departments that support them are often understaffed¹.

**Demographic pressure.** Uganda's development challenges are further exacerbated by the high fertility rates. Uganda has one of the fastest growing populations in the world, especially in rural areas where the fertility rate is 5.9 children per woman compared to the national average of 5.4. This high fertility rate contributes to the persistence of subsistence farming and low agricultural productivity and undermines economic growth.

Several other programmes funded by Development Partners (DPs) target agriculture, rural infrastructure, and/or water resources management in Northern Uganda. The most relevant for NURI are:

- Development Initiative for Northern Uganda (DINU): EU, EUR 150 million, 2017-2020.
- Northern Uganda Social Action Fund III (NUSAF3): World Bank, USD 130 mill, 2015-2021.
- Project for Restoration of Livelihoods in Northern Uganda (PRELNOR): IFAD, USD 71 mill, 2015-2022.
- Development Response to Displacement Impact Project (DRDIP): World Bank, USD 50 mill, 2016-2021.
- Support Programme to the Refugee Settlements and Host Communities in Northern Uganda (SPRS-NU): EU/Valetta Trust Fund, EUR 20 mill, 2016-2019.

<sup>&</sup>lt;sup>1</sup>MoWT Annual Sector Performance Report 2016/2017

Northern Uganda: Transforming the Economy through Climate Smart Agribusiness (NU-TEC):
 DFID, EUR 50 mill, 2014-2022.

#### 2.2 Justification

Despite the other interventions mentioned above, there is a need for NURI given the development needs in Northern Uganda. With many years of experience from Northern Uganda, including from working with refugees and their host communities, and with approaches that in many ways differ from those of other actors, NURI is uniquely placed to promote enhanced resilience and equitable economic development, both through its own interventions and by sharing best practices and lessons learned with others.

Moreover most actors in the refugee interverntion come from the humanitarian sector; NURI comes with strong development experience, well established links to local government systems and local communities and a team with deep local knowledge and understanding. The opportunities for supporting refugee self-reliance within Uganda's progressive refugee policy, while at the same time supporting hosting communities and safeguarding Uganda as a safe haven for refugees mean this engagement, which is closely aligned to the CRRF, has strategic significance well beyond Northern Uganda. The establishment of the CRRF secretariat offers useful opportunities for coordination and lesson learning and sharing. The pilot activities carried out to test the NURI concept for working with refugees under RDNUC, both in Climate Smart Agriculture and in Rural Infrastructure, have already created significant interest among the communities.

#### 2.3 Lessons learnt

Denmark has supported development in Northern Uganda since 1999. First through support to the Self-Reliance Strategy (SRS) of the Government of Uganda, and later through successive phases of Development Assistance to Refugee-hosting areas (DAR) in West Nile, directed at improving agricultural livelihoods, and Restoration of Agricultural Livelihoods in Northern Uganda Component (RALNUC), focused on returning internally displaced persons in the Acholi sub-region following the 1986-2006 insurgency in Northern Uganda. Most recently, U-Growth II has seen Denmark support the Recovery and Development in Northern Uganda Component (RDNUC), operating in both West Nile and the Acholi sub-region. Important lessons have been learnt from these interventions as documented in various assessments, reviews and evaluations, most recently the 2016 mid-term review of U-Growth II and a recent study on "Challenges and opportunities in Northern Uganda concerning development and forced displacement to inform the Danish Country Programme for Uganda 2018-2022".

Enterprise selection. The RDNUC focused on a few strategic crops with the intention of applying a value chain approach to promote commercial agriculture. While this approach promoted production and bulk selling, and has led to significant earnings for some farmers, it has paid secondary attention to increased resilience through climate smart agriculture and combining cash crops and food crops. NURI needs to apply the strategic crop approach more flexibly and, in a more climate-smart manner,

rigorously promote inter-cropping, crop rotation, soil and water conservation and market opportunities.

Beneficiary targeting. With regard to targeting, women comprised 65 percent of beneficiary farmers during RDNUC, and youth (defined as 18-35 years old under RDNUC) comprised 59 percent of participants in rural infrastructure projects. This suggests that the challenge is not so much in ensuring equitable participation of women and youth in development, but rather in ensuring that this translates into their economic and social empowerment, which is a major objective in NURI. A related lesson is that youth, who do not have family and financial responsibilities, are often reluctant to participate in agriculture, but more eager to participate in public works, suggesting that public works can be a way to reach this group and give them an opportunity to earn some income.

Implementing partner selection. RDNUC preferred to implement the agriculture production and marketing interventions through district farmers associations (DFAs). However, the lack of DFAs and local NGOs with the necessary capacity compelled the RDNUC CF to set up its own units to implement the agricultural production and marketing, but without a plan to help farmers develop the units into capable organizations. Self-implementation by RDNUC has had some advantages. RDNUC trained and equipped many staff with skills they can apply in different contexts. In addition, efficiency was high due to decreased fiduciary risks and no politicisation of activities. The lack of sustainability of the implementation units remains a major concern. While there are no easy answers to the challenge of finding capable implementing partners, going forward, the RDE and NURI CF will have to consider carefully the options and risks.

Complimentary activities. Low financial literacy levels in Northern Uganda are a further challenge to economic resilience. The 2017 RDNUC monitoring survey found that most members of farmer groups supported under the RDNUC had only completed lower and upper primary, and as such low literacy levels were experienced. Therefore, many participants in supported groups could not be fully functional in terms of record keeping and public/community engagement. Village Savings and Loan Associations (VSLAs) offer an avenue for addressing this challenge, as groups who have VSLAs are not only more resilient and cohesive, but also invest most of their savings in agricultural activities. Moreover, 75 percent of the group members were found to be taking loans for agricultural purposes. VSLA is also seen as having positive impact on women's sense of empowerment and female support networks. Thus, the VSLAs directly compliment the training in good agricultural practices as well as offering a practical way to address poor financial literacy and women's empowerment.

**Project coordination.** In terms of coordination, the District Technical Planning Committee (DTPC) was the steering committee for RDNUC at district level, providing supervision and monitoring of the projects and integrating them into the District Development Plan (DDP). This ensured RDNUC was harmonized with other projects in the district, such as the PRDP and NUSAF. As humanitarian and development actors are increasingly targeting similar beneficiaries in host communities and refugee settlements with similar approaches, the need for coordination both nationally and locally is increasing. Nationally, the secretariat for the Comprehensive Refugee Response Framework (CRRF) and the CRRF Development Partners Group could provide a platform for coordination. Within the UPSIDE thematic area, there is a potential for improved synergies and resource-efficiency between

the different engagements if coordination and information-sharing is improved compared to U-Growth II.

The NURI Project Document, which forms part of this Development Engagement Document, details the other lessons, which informed the formulation of NURI.

# 2.4 Rationale for the support

NURI will contribute to the thematic objective of UPSIDE ("sustainable and inclusive economic growth") by pursing enhanced resilience and equitable economic development in supported areas of Northern Uganda, including for refugees and host communities. To achieve this objective, NURI will promote climate smart agriculture and marketing, agriculture related rural infrastructure, and agriculture oriented water resources management. NURI's outputs are thus<sup>2</sup>:

Output 1: Increased agricultural output of small-scale farmers

Output 2: Agriculturally related rural infrastructure renovated and constructed

Output 3: Agriculturally-related physical and natural water infrastructure renovated and

constructed or made more resilient to climate change

Increased agricultural output of small-scale farmers will be realized through CSA activities. This will be achieved through practical knowledge and skills enhancement in climate-smart farming as well as marketing, and it will target both refugees and hosting communities. The CSA activities will also give farmers CSA technologies in order to improve productivity. The rural infrastructure activities on the other hand are included to improve access to farmland, markets and other socio-economic services, while the activities in water resources management are intended to improve water availability within the open landscape and improve soil moisture for farming. The project will be youth and gender sensitive and implement complimentary activities such as financial literacy, VSLA and SRHR services. To that end, NURI will identify and work with suitable knowledge partners to realize its outputs. This way, NURI will contribute to one of the four overall development objectives of NDP II, namely, "increase sustainable production, productivity, and value addition in key growth opportunities" as well as to the GoU objective to "enhance national response capacity to refugee emergency management". NURI will thus support Uganda in realising SDG 1 (no poverty), 5 (gender equality), 8 (decent work and economic growth), 10 (reduced inequalities) and 16 (peace, justice and strong institutions).

# 2.5 Theory of change

The objective of NURI is to enhance resilience and equitable economic development in supported areas of Northern Uganda, including for refugees and host communities. NURI will pursue this objective by training farmers in climate smart agriculture and marketing; rehabilitating/constructing

<sup>&</sup>lt;sup>2</sup> It should be noted that in the Management Contract for Rural Infrastructure and Water Resources Management, Outputs are stated and described at "intervention" level although with same indicators and targets at "Output" level. Output 1 falls under "Intervention 1: Climate Smart Agriculture - Training of small-scale farmers in climate smart agriculture and agriculture marketing". Output 2 falls under "Intervention 2: Rural Infrastructure – Renovation and construction of agriculturally-related rural infrastructure"; and Output 3 falls under "Intervention 3: Improved Climate Change Resilience in Northern Uganda through WRM, including for refugees and host communities".

agriculture related rural infrastructure; and by rehabilitating /constructing agriculture related physical and natural water infrastructure.

Through the support of NURI, smallholder Ugandan and refugee farmers in Northern Uganda will improve their knowledge, skills and technologies in climate smart agriculture, and apply climate smart farming practices. They will also increasingly farm a suitable mix of food crops and cash crops. This will lead to gains in productivity, marketable surplus, market participation, produce sales and household food security and incomes. Similarly, through rehabilitation /construction of agriculture related physical and natural water infrastructure, NURI will improve soil moisture in the open landscape, leading to improved yields, outputs, marketable surplus, market participation and household incomes.

On the other hand, the renovation and construction of agriculturally related rural infrastructure such as community access roads will improve access to internal (local) as well as external markets for local produce. This combined with training in collective marketing and increased dissemination of market price information for both cash crops and surplus food crops will enhance marketing resulting in higher incomes for farmers.

NURI will further provide complimentary training in financial literacy and family planning in order to improve household financial management and reduce dependency ratios. The improved food security and incomes combined with improved household financial management and reduced dependency ratios will increase resilience of the participating households to socio-economic shocks, including for both refugees and refugee hosting communities.

For these changes to happen, the beneficiary farmers should be willing to participate in the programme and adopt climate smart agricultural methods (knowledge, skills and practices/technologies) that improve the productivity and resilience of their farming systems. Refugees should also be able to access land for agricultural activities, and be able to produce beyond their subsistence requirements. The project further assumes that participating households will be receptive to SRHR messages and practice family planning; that they will participate in the financial literacy lessons and apply financial management skills they have acquired. Developments concerning these assumptions will be closely monitored as part of the general monitoring (ref section 8 on M/E).

# 2.6 Guiding principles

NURI's guiding principles are based on the lessons learned in previous interventions in Northern Uganda and on consultations with stakeholders. NURI will be implemented in the districts of Arua, Moyo, Adjumani, Nebbi, Packwach, Zombo, Kitgum, Lamwo and Agago based on the following principles:

- Targeting at least three refugee hosting districts;
- 2) Including refugees in refugee hosting districts;
- Consolidating previous interventions under RDNUC;
- Maximizing synergies within the three NURI outputs and with other engagements under UPSIDE;
- 5) Targeting WRM interventions in areas identified as water deficient in selected micro-catchments;
- 6) Ensuring overlap to the extent possible between the participants in all the three NURI outputs;

- 7) Covering 120,000 farmers or 4,000 farmer groups;
- 8) Selecting farmer groups based on criteria outlined in the CSA Training Manual;
- 9) Supporting beneficiary farmer groups for up to three years;
- 10) Focusing on upstream part of the agricultural value chain i.e. production, PHH and marketing;
- 11) Using labour intensive methods and other low cost technologies when implementing RI & WRM;
- 12) Where feasible, including elements of cost sharing for sustainability;
- 13) Promoting participation and empowerment of women and youths;
- 14) Including training in financial literacy, VSLA and Sexual Reproductive Health & Rights (SRHR)
- 15) Involving the DLGs and CMOs in planning, approval, monitoring & supervision of WRM;
- 16) Coordinating closely with similar development interventions.

# 2.7 Synergies with other development engagements

NURI will continuously pursue internal synergies with the two other UPSIDE engagements, Agricultural Business Initiative (aBi) and TradeMark East Africa (TMEA). TMEA's interventions/projects are especially aimed at reducing non-tariff barriers to trade as well as lowering the trade transactions costs for both small-scale and large-scale traders. This can be beneficial to NURI beneficiaries, especially if TMEA implements such projects at border-crossings in West Nile and Acholi sub-regions. TMEA in its new strategy has already identified two border posts in West-Nile that they will be working on, and the One Stop Border Post (OSBP) in Elegu is under construction. TMEA's support for improved adherence to quality standards can also contribute to furthering NURIs objective.

Concerning aBi, support to value chain development, for example to agro-processing companies in Northern Uganda, can improve the market and increase the demand for agricultural primary production, resulting in better prices and increased income for NURI beneficiaries – not least if they increasingly adhere to quality standards.

There will be strong synergies with UNFPA's WAY program, funded under the UPGRADE thematic programme of the Country Programme. Groups formed under NURI (primarily farmer groups under Output 1, but if feasible also groups under output 2 and 3) will be direct beneficiaries of the SRHR, GBV and family planning activities of UNFPA and its implementing partners.

In the field NURI officers will work with CARE International staff, who are contracted to implement the parts of the WAY program related to integration of SRHR and GBV into livelihoods programs. The intervention will give NURI group members information and access to referral services, and strengthen the capacity of NURI staff and partners in SRHR and GBV. As CARE has a strong profile in gender and women's empowerment NURI will benefit from their experience in implementation of activities in general. The collaboration with UNFPA's WAY program will take the form of trainings of the extension workers on SRHR and GBV issues and integration of SRHR training during some of the NURI training sessions for the farmer groups by CARE. The Extension workers will only provide SRHR referrals or guide their respective farmer group members who may require SRHR services but will not become SRHR trainers. The SRHR-livelihood integration will not target all the NURI districts. NURI farmer groups and extension workers who are outside the eight UNFPA WAY districts will not be covered.

# 3.0 Development Engagement Objective

The Royal Danish Embassy in Kampala will base the actual support on progress attained in the implementation of the engagement as described in the NURI Project Document. Progress will be measured through the NURI CF's monitoring framework. For Danida's reporting purposes the following key outcome and output indicators have been selected to document progress:

Table 3.1: NURI Results Framework

Engagement Northern Uganda Resilience Initiative (NURI)								
Outcome		Enhanced resilience and equitable economic development in supported						
		areas o	f Northern Uganda, including for refugees and host communities					
Outcome indicator		<ol> <li>Increase in average annual agricultural cash income of participating households (segregated by age, gender of household head and, refugee status)</li> <li>Reduction in number of participating households reporting periods of food insecurity (segregated by age, gender of household head and, refugee status)<sup>3</sup></li> <li>Total number of people benefitting from supported WRM interventions (segregated by age, gender of household head and, refugee status)</li> </ol>						
Baseline	Year	2018	TBD (baseline survey in targeted areas)					
	II SACY	4	2. TBD (baseline survey in targeted areas)					
			3. TBD					
Target	Year	2022	1. 20%					
500000000000000000000000000000000000000	10 T-8575		2. TBD					
			3. TBD					
Output 1		Increas	ed agricultural output of small scale farmers					
Output in	dicator	1.1 Cumulative percentage of participating households adopting additional						
		CSA	A practices					
		1.2 Cur cro	mulative percentage increase in average yields per acre for strategic					
		The second second	mulative percentage of the quantity of strategic crops harvest that is					
		solo						
Baseline	Year	2018	1.1 NA					
	u we by		1.2 TBD (based on baseline)					
			1.3 TBD (based on baseline)					
Annual	Year 1	2019	1.1 40% (based on RDNUC achievements)					
target	NV COLUMN		1.2 TBD (based on baseline)					
			1.3 55% (based on RDNUC achievements)					
Annual	Year 2	2020	1.1 50%					
target			1.2 5%					
			1.3 60%					
Annual	Year 3	2021	1.1 60%					
target			1.2 10%					

<sup>&</sup>lt;sup>3</sup> Outcome indicator number 2 in the Country Programme Document has been adjusted here; from "Reduction in average" period" participating households are food insecure ..." to reduction in number of participating households reporting periods of food insecurity. It is easier to determine the number of participating households who report reduction in periods of food insecurity compared to the average period of food insecurity.

<sup>&</sup>lt;sup>4</sup> Some baseline studies were carried out under RDNUC, some to be finalised under NURI.

			1.3 65%						
Annual	Year 4	2022	1.1 65%						
target			1.2 15%						
	Responsible		1.3 70%						
Output 2		2770 0	turally-related rural infrastructure renovated and or constructed						
Output in	dicator		abour intensive approach						
Output	uicator	2.2 G	<ul> <li>2.1 Average cumulative percentage of projects in district investment plans completed (segregated by refugee settlement area or not).</li> <li>2.2 Cumulative number of beneficiaries that report a reduction in time and/or cost in transporting goods to a market place (segregated by refugee settlement area or not).</li> </ul>						
Baseline	Year	2018	2.1 0% 2.2 0						
Annual	Year 1	2019	2.1 20%						
target		1990000000000	2.2 5,000						
Annual	Year 2	2020	2.1 50%						
target		awarth the aren	2.2 10,000						
Annual	Year 3	2021	2.1 80%						
target		- NORTH-WENTER	2.2 15,000						
Target	Year	2022	2.1 100%						
			2.2 20,000						
Output 3		100 pp. 200 pp. 100 pp	turally-related physical and natural water infrastructure ucted or made more resilient to climate change <sup>5</sup>						
Output in	dicator		mulative number of micro-catchment management plans						
O di la di			plemented						
		10,000,000							
		3.2 Nu	mber of agriculturally-related physical & natural water infrastructure						
		1	mber of agriculturally-related physical & natural water infrastructure nstructed or rehabilitated (adjusted CCE supporting indicator)						
		cor	가 '' ''						
		3.3 Cor im	nstructed or rehabilitated (adjusted CCE supporting indicator) mmunity/user management agreements developed and plemented						
Baseline	Year	cor 3.3 Cor	nstructed or rehabilitated (adjusted CCE supporting indicator) mmunity/user management agreements developed and plemented 3.1 0						
Baseline	Year	3.3 Cor im	nstructed or rehabilitated (adjusted CCE supporting indicator) mmunity/user management agreements developed and plemented 3.1 0 3.2 0						
		3.3 Cor im 2018	nstructed or rehabilitated (adjusted CCE supporting indicator) mmunity/user management agreements developed and plemented 3.1 0 3.2 0 3.3 0						
Annual	Year Year 1	3.3 Cor im	nstructed or rehabilitated (adjusted CCE supporting indicator) mmunity/user management agreements developed and plemented 3.1 0 3.2 0 3.3 0 3.1 2						
		3.3 Cor im 2018	nstructed or rehabilitated (adjusted CCE supporting indicator) mmunity/user management agreements developed and plemented  3.1 0  3.2 0  3.3 0  3.1 2  3.2 10						
Annual target	Year 1	3.3 Cor im 2018	nstructed or rehabilitated (adjusted CCE supporting indicator) mmunity/user management agreements developed and plemented 3.1 0 3.2 0 3.3 0 3.1 2 3.2 10 3.3 4						
Annual target		3.3 Cor im 2018	nstructed or rehabilitated (adjusted CCE supporting indicator) mmunity/user management agreements developed and plemented  3.1 0 3.2 0 3.3 0  3.1 2 3.2 10 3.3 4  3.1 4						
Annual target	Year 1	3.3 Cor im 2018	nstructed or rehabilitated (adjusted CCE supporting indicator) mmunity/user management agreements developed and plemented  3.1 0 3.2 0 3.3 0  3.1 2 3.2 10 3.3 4  3.1 4 3.2 20						
Annual target Annual target	Year 1 Year 2	2018 2019	nstructed or rehabilitated (adjusted CCE supporting indicator) mmunity/user management agreements developed and plemented 3.1 0 3.2 0 3.3 0 3.1 2 3.2 10 3.3 4 3.1 4 3.2 20 3.3 8						
Annual target  Annual target  Annual	Year 1	3.3 Cor im 2018	nstructed or rehabilitated (adjusted CCE supporting indicator) mmunity/user management agreements developed and plemented  3.1 0 3.2 0 3.3 0  3.1 2 3.2 10 3.3 4  3.1 4 3.2 20 3.3 8						
Annual target Annual target	Year 1 Year 2	2018 2019	nstructed or rehabilitated (adjusted CCE supporting indicator) mmunity/user management agreements developed and plemented  3.1 0 3.2 0 3.3 0  3.1 2 3.2 10 3.3 4  3.1 4 3.2 20 3.3 8  3.1 6						
Annual target  Annual target  Annual	Year 1 Year 2	2018 2019	nstructed or rehabilitated (adjusted CCE supporting indicator) mmunity/user management agreements developed and plemented  3.1 0 3.2 0 3.3 0  3.1 2 3.2 10 3.3 4  3.1 4 3.2 20 3.3 8  3.1 6 3.2 30						
Annual target  Annual target  Annual target	Year 1 Year 2 Year 3	2018 2019 2020	nstructed or rehabilitated (adjusted CCE supporting indicator) mmunity/user management agreements developed and plemented  3.1 0 3.2 0 3.3 0 3.1 2 3.2 10 3.3 4 3.1 4 3.2 20 3.3 8  3.1 6 3.2 30 3.3 12						

<sup>&</sup>lt;sup>5</sup> Indicators from DED for Improved Climate Change Resilience in Northern Uganda through Water Resources Management, including for Refugees and Host Communities

# 4.0 Risk Management

The Programme Document for the Danish Country Programme for Uganda 2018-2022 and its Annex F outline the overall risks. Table 4.1 outlines selected programmatic and institutional risks and related responses for NURI.

Table 4.1: NURI Risk Analysis Matrix

Risk factor	factor Likelihood Impact Risk assessment and response			Residu al risk
Programmatic risks	Party Village Consultation			
Creation of aid dependency by supporting small- scale farmers to access subsidized low-cost inputs for production and processing, including animal traction and post-harvest handling equipment.	Likely	Major	NURI's strategy is to provide inputs only to those farmer groups that fulfil certain conditions, like co-financing and preparation of a business plan. Also, subsidized inputs like bulk stores, animal traction and post-harvest handling equipment will constitute a small proportion of the total intervention under NURI.	Minor
Poor sustainability of constructed or renovated infrastructure due to insufficient maintenance.	Likely	Minor		
Women will not actually get empowered due to deep-rooted cultural practices and norms.	nen will not Ally get  Discovered due to  -rooted cultural  Likely  Major  NURI's strengthened focus on female empowerment is in itself a recognition of such deep-rooted cultural practices and norms. While changing these completel			Minor
Local communities become disgruntled due to disagreement with the selection of beneficiaries and projects.	Likely	Minor	NURI will emphasize transparency and inclusion in the decision-making process. Stakeholders will be sensitized before project selection and distribution of resources will be done in a transparent way. Projects identified by the communities through a participatory process will be preferred.	Minor
nterventions by Likely Minor other DPs offer more ucrative support for peneficiaries and petter salaries for staff			NURI will seek to coordinate with other DPs to avoid geographical overlap and "competition" for beneficiaries, and to coordinate general remuneration levels for both community participation and project staff.	Minor

Risk factor	Likelihood	Impact	Risk assessment and response	Residu al risk
			The RDE will pursue adherence to the Local Development Partners' Group's Rates of Allowances for Government Officials and Civil society Beneficiaries, among the other Development Partners.	
Institutional risks			ELECTRONIC TEMPORAL VIOLENCE	Ewiden
Corruption or misuse of funds among NURI implementing partners (also programmatic risk)	Likely	Major	The risk will be mitigated through implementation modalities based on experiences from DAR2/RALNUC2 and RDNUC, where a lot has been done to minimise the risks for misuse of funds and mismanagement of resources.  Lessons learned from financial management safeguards under RDNUC will be incorporated into the Management Manual and Accounts Manual, which will regularly be reviewed and improved.	Minor
Self-implementation by NURI CF leads to lack of sustainability and excessive management burdens.		Major	This risk will be mitigated by building on previous positive effects of self-implementation: Many local staff have been trained and equipped with skills they can apply in different contexts, and efficiency has been high due to decreased fiduciary risks and no politicisation of activities.	Minor
Limited engagement of local governments, as they do not implement.		Minor	As NURI will rely on the active engagement of DLGs, it is designed to ensure full alignment to their structures and procedures. Furthermore, capacity building will be integrated in all NURI interventions.	Minor

# 5.0 Inputs/Budgets

The Danish commitment is made in Danish Kroner (DKK). The total budget for the engagement is DKK 285 million over a period of five years. The main outputs and budgets are given in the Table 5.1.

Table 5.1: NURI overall budget for the period 2018-2022 (DKK millions)

Output	2018	2019	2020	2021	2022	Total	%
Climate Smart Agriculture (CSA)	7.5	16	32	32	26	106	37.2
Rural Infrastructure (RI)	-	16	32	32	26	106	37.2
Water Resources Mgt (WRM)	3	8.5	8.5	8	7	35	12.3
Coordination incl. TA and M&E	-	6	6	6	6	24	8.4
Contingency	50				14	14	4.9
Total	3	46.5	78.5	78	79	285	100

The funds for WRM derive from the Climate Change Envelope, disbursements of which are centrally coordinated by the Danish Ministry of Foreign Affairs in Copenhagen. Disbursement budgets for the WRM output will be coordinated with the relevant unit in the Danish Ministry of Foreign Affairs. Changes to the budget shall be approved by the RDE, though in the case of WRM only after consultation with the relevant unit in the Ministry of Foreign Affairs and observing the conditions of the DED and the Programme Support Agreement for the WRM output.

The budget includes DKK 14 million for contingencies. In consultation with RDE, the NURI CF can use contingencies only to cover unforeseen expenses for planned activities (budget margin for extraordinary price increases, money exchange losses, unforeseen expenses etc.). According to the "Guidelines for Programmes & Projects January 2018", contingencies can only be used within the same development engagement without limits. The NURI CF may spent the contingencies before 2022. Should this be insufficient, the CF and RDE will adhere to the rules of reallocations between development engagements.

NURI CF and its partners for outputs 1 and 2 will prepare annual work plans and budget, which will follow the calendar year. While for output 3, MWE/DWRM will prepare an annual work plan following the GoU Financial Year.

# 6.0 Management Arrangements

The parties have agreed to the following management arrangement with the aim to ensure adequate dialogue and timely decisions concerning this development engagement. The management arrangements are described in detail in the NURI Management Manual based on the following:

#### 6.1 Governance

Royal Danish Embassy. At the engagement level, RDE will be fully responsible for the overall management of NURI, including approval of consolidated annual work plan and budget for NURI (incorporating work plans and budgets from all implementing partners) and the planning of annual programme reviews. RDE will also have responsibility for procurements that require tendering in line with EU rules.

**NURI Coordination Function.** The NURI CF, headed by a Programme Management Adviser, will oversee and support the implementation of NURI while actual implementation in the beneficiary areas will be done by implementing partners. NURI CF will sign separate agreements with NURI implementing partners as concerns training in climate smart agriculture, marketing, and VSLA/financial literacy (output 1). Contract formats for individual agreements with the implementing partners are annexed to the NURI CF Management Manual and Accounts Manual. It is the responsibility of NURI CF to oversee and monitor contract implementation of implementing partners.

RDE and NURI CF will, meet at least twice a year as a steering committee to discuss progress, budgets, work plans and challenges concerning activities relating to the NURI project.

As concerns rural infrastructure (output 2), and water resources management (output 3), RDE will enter into a separate management contract with an implementing partner procured through an EU tender. RDE has already signed a Development Engagement Document with the GoU concerning planning and supervision of output 3.

SRHR/family planning is provided for in the Country Programme engagement signed with UNFPA. The activities of the implementing partners, will be aligned with the activities under the present DED and each contribute to the outcome and objectives described herein.

Activities commenced in 2018 with output 3. Activities for output 1 and 2 will commence in 2019.

District Local Governments. For output 1 and 2, district local governments and sub-county authorities will be fully involved in implementation. The District Council and the District Executive Committee of the respective participating districts will share responsibility for supervising activities under the engagement. The District Technical Planning Committees (DTPC) will approve all planned activities, and the relevant sector specialists will provide supervision and technical backstopping. In each district, the Chief Administrative Officer (CAO) shall appoint a Focal Point Officer (FPO) for the engagement. As concerns Output 3 (WRM), the district local governments and sub-county authorities along with the catchment management organisations (CMO) will be important stakeholders in decision-making, planning, implementation, monitoring and supervision of activities planned and supervised by the UNWMZ. Memoranda of Understanding (MoU) will be signed between NURI CF and relevant DLGs. Format for these MoUs are specified in the NURI CF Management Manual and Accounts Manual. These MoUs will specify the roles and responsibilities and obligation of the DLGs and the respective sub-counties. As relevant, an MoU may also be signed between NURI CF, Office of the Prime Minister and UNHCR as concerns interventions within refugee settlements.

UNWMZ, CMOs and WRM Steering Committee. For output 3, the Upper Nile Water Management Zone (UNWMZ) office in Lira will have the overall responsibility for planning, stakeholder engagement, monitoring and supervision of activities, within the framework of catchment based water resources management. The RI and WRM Contractor procured through an international tender in close cooperation with MWE/DWRM/UNWMZ will construct and renovate the agriculture related physical and natural water infrastructure. The relevant catchment management organisations in the UNWMZ in coordination with participating district local governments and sub-county authorities will be important stakeholders in decision-making, planning, implementation, monitoring and supervision of activities.

A steering committee for Output 3 (WRM) comprising of the RDE, NURI CF, PS MWE and the PS MoFPED will meet twice a year: once to approve work plans and budgets (June) and once to approve annual progress reports (September). The Steering committee may also meet on the request of any of its members.

Implementation Monitoring Committee. NURI CF will set up a NURI Implementation Monitoring Committee (IMC). The IMC will consist of the RDE, NURI CF, MoFPED, MWE, leaders of participating local governments, representatives of relevant line ministries and organizations (MAAIF, MoLG,

MoWT, OPM, UNHCR) and implementing partners. The IMC will meet annually in a learning and reflection workshop, and will carry out overall programme monitoring and performance audit of activities.

The NURI Project Document and the signed WRM DED detail the specific roles of NURI CF, implementing partners for CSA, MWE/DWRM/UNWMZ, the Steering Committees, contractor for RI and WRM, and the local governments.

#### 6.2 Coordination with other interventions

Coordination of NURI with other interventions at district level will be the responsibility of the CAO or his designate. The coordination of the interventions at regional and national level will take place in the CRRF Development Partners Group (CDPG), the Refugee Development Partners Group (RDPG) the Water and Sanitation Development Partners' Group (WS DPG) and other relevant sector working groups in which the RDE participates. There will be further coordination and information sharing through the PRDP Technical Working Group, chaired by the office of the Prime Minister (OPM), and the CRRF secretariat. NURI CF will further liaise both locally and nationally with development partners and other stakeholders to ensure that the NURI activities are well coordinated.

# 6.3 Reporting

NURI CF will submit consolidated biannual physical progress reports to RDE that will clearly reflect progress made towards implementation of this DED and relevant supporting documentation such as approved work plans and budgets, recommendations from reviews, etc. The NURI CF shall prepare and submit to the RDE quarterly financial reports not later than 15 days after the end of the quarter<sup>6</sup>. The reporting format and requirements for the physical progress report and financial report are detailed in the NURI Management Manual. The annual progress report, audited financial reports, and documentation on monitoring as reported by IPs to NURI CF will form the basis for continued support to the IPs and development of new work plans. Refer to *NURI's Annual Planning, Reporting and Financial Management Cycle* (Annex 1) for details of the reporting.

# 7.0 Financial Management

Both parties will strive for full alignment of the Danish support to the rules and procedures in the Guidelines for Financial Management of Decentralized Units.

The financial management system are described in detail in the NURI CF Management Manual and Accounts Manual on the basis of the following:

# 7.1 Budget approval

<sup>&</sup>lt;sup>6</sup> The quarter following the calendar year.

The annual budget for NURI CF and the implementing partners for Outputs 1 and 2 will follow the calendar year, while the budget for DWRM/UNWMZ will follow the Ugandan financial year. RDE shall provide NURI CF with a budget frame for each year. Annual work plans, where each activity is described and budgeted, will then be prepared by the implementing partners and DWRM/UNWMZ, reviewed, and consolidated by NURI CF. The RDE will approve the consolidated work plan and budget for Outputs 1 and 2, while the steering committee for Output 3 will approve the budget for Output 3. Even though the DLGs do not receive funds directly, they will receive budget figures for inclusion in their development plans to ease planning and coordination. Budget reallocations will be approved by RDE.

NURI CF will keep a multi-year budget for the grant period. Annual output-based budgets will link up to the multiyear budget to ensure oversight of planned spending for the grant period. A biannual budget should be presented together with the biannual disbursement request.

The budget will include clear budget notes on the specific expenditure categories in the overhead costs and programme costs, ensuring that the budget is self-explanatory and the transaction costs involved with implementation is clearly identifiable.

#### 7.2 Disbursements

The RDE will disburse funds for Outputs 1 and 2 on a semi-annual basis to NURI CF, which will be responsible for disbursements to implementing partners. The implementing partners shall submit their quarterly funds request to NURI CF, which will review requests and disburse funds.

For output 3 (WRM), RDE will disburse funds to a withholding account in the Bank of Uganda after a request from the Ministry of Finance (Accountant General) and in accordance with the approved work plan. RDE will advise MoFPED when to request for funds.

RDE will disburse funds to NURI CF and MoFPED/MWE semi-annually.

NURI CF and the implementing partners shall operate separate bank accounts for Danida funds. NURI CF and the implementing partners will inform RDE about the Danida bank accounts including name of bank, bank account number and authorised signatories to the bank account. Any changes to the information must be reported to RDE.

Requests for funds shall include:

- Detailed bank account information;
- Bank statement and reconciliation;
- Output based budget for the period in accordance with the approved work plan and budget;
- Clearly state the cash flow need by presenting the current liquidity, commitments made and cash flow need for the coming period;
- Requests must be signed by an authorised person.

The overall conditions for disbursement of funds includes:

- Satisfactory use of prior disbursements;
- Satisfactory programmatic and financial reporting for the previous period;
- Submitted receipt for prior disbursements;

- Submitted satisfactory audited accounts;
- Availability of approved work plan and budget for the period to be financed;
- No accumulation of funds.

NURI CF, MoFPED and implementing partners must submit a receipt to RDE and NURI CF as relevant, no later than 14 days after receipt of the funds. Refer to Annex 1, which includes details of the disbursement cycle.

#### 7.3 Interests

Interest from bank holdings cannot be used to fund activities. Interest earned by NURI CF as well as by all implementing partners with agreements under NURI CF shall book interests on a separate account in the accounting system. At the end of each accounting period, NURI CF will collect interests earned from all implementing partners, and transfer interest earned during the accounting period to RDE.

# 7.4 Accounting

Procedures regarding cash handling, approval of expenditures, reporting, budget control and other internal control, including control of assets (fixed assets, stores, debtors and cash) shall be based on sound financial management procedures and International Accepted Accounting Standards ensuring that:

- The Danish grant is entered into the accounts as income;
- Reporting on expenditures is of at least the same level of detail as in the grant budget;
- All expenditures are documented by original vouchers, invoices and original signed receipts;
- A computerised accounting system is established;
- An adequate register of equipment and other assets is maintained;
- Adequate control procedures are put in place;
- An accounting manual is maintained;
- The administration adheres to established written procedures.

Detailed financial management procedures must be described in the NURI CF Management Manual and Accounts manual. The manual shall be forwarded to the auditor, as soon as possible after the auditor has been appointed, for comments and recommendations after which it is approved by the Steering Committee.

NURI CF shall keep its accounts in local currency. The audited, annual accounts will include amounts in local currency as well as DKK and the auditors will report on exchange rate gains/losses and the method for calculating these (see below on auditing).

NURI CF shall account for funds in accordance with Danida's "Guidelines for Financial Management of Decentralized Units" (http://amg.um.dk/en/technical-guidelines/financial-

management/decentralised-project-accounting). This guideline is an integral part of the NURI CF Management Manual and Accounts Manual and must be adhered to.

The funds for the implementing partners will be given on a grant basis and shall be accounted for in accordance with Danida's "General Guidelines for Accounting and Auditing of Grants Channelled through National NGOs" (<a href="http://amg.um.dk/en/technical-guidelines/financial-management/accounting-and-auditing">http://amg.um.dk/en/technical-guidelines/financial-management/accounting-and-auditing</a>). It is the responsibility of NURI CF to ensure implementing partners follow this guideline.

MWE's accounts department will account for Danish funds to DWRM/UNWMZ in conformity with Danida's General Guidelines for Accounting and Auditing of Grants channelled through governmental, parastatal and International Organizations. It is the responsibility of NURI CF to ensure MWE follow this guideline.

The implementing partner procured through a tendering process will account for funds in accordance with the provisions in the signed contract.

# 7.5 Procurement procedures

The implementing partners will be responsible for their own procurement, when their procurement capacity and guidelines have been assessed and approved to be of an acceptable standard. In some cases, NURI CF may do centralised procurement on behalf of the implementing partners. It will be specified in the annual work plan where the NURI CF is responsible for the procurement. NURI CF will follow Danida procurement rules in accordance with the provisions in the Guidelines for Decentralized Units. For Output 3 (WRM), the DWRM/UNWMZ will follow GoU procurement rules.

#### 7.6 Allowances

Non-NURI staff, including GoU officials, participating in NURI activities will receive allowances (per diems, transport etc.) in accordance with the agreed *Local Development Partners' Group's Rates of Allowances for Government Officials and Civil society Beneficiaries* (Annex 2), or any updated version provided by RDE from time to time. The guiding principles behind the agreed rates include (see full document for details):

- Allowances should be paid only when it is absolutely unavoidable;
- Sitting, participation and facilitation allowances will not be paid under any circumstances;
- In general, when representatives from the Government or other organizations participate in activities, programs and events, it should be assumed that the sending organization has an interest in being represented. Therefore, as a rule, the sending organization should be expected to cover all costs related to participation, including per diems and travel reimbursements.

For Output 3 (WRM), as support is given to a government entity, DWRM/UNWMZ will apply GoU rates for allowances.

# 7.7 Asset management

NURI CF will ensure the proper documentation and management of project assets based on the following principles:

- NURI CF will keep an updated register of NURI assets and ensure that the implementing partners
  do the same.
- In collaboration with RDE, NURI CF will ensure proper handing over of project assets to implementing partners when relevant including any deregistration with URA. RDE will, based on legal advice provide guidance to NURI CF on proper documentation and handling of the assets.
- NURI CF will keep an updated list of all assets under NURI CF and implementing partners, registered under the Danida TIN number. NURI CF will inform the RDE of any changes to the assets register due to disposal, new procurement, theft etc.
- The RDE and NURI CF will reconcile the asset register with the URA database at least once a year.

# 7.8 Auditing

At the end of the financial year, NURI implementing partners for outputs 1, 2 and 3 shall prepare and submit audited, annual accounts to NURI CF. it is the responsibility of NURI CF to ensure that audited accounts are received timely and that they are appropriately audited. The financial year shall follow the calendar year. The Terms of Reference for the audit and appointment of the auditors must be approved by RDE. The auditor will audit each of the implementing partners as well as the NURI CF and submit individual audit reports to NURI CF and one consolidated audit report to RDE. The advance payments and outstanding advances to implementing partners must be specified in the consolidated audit report to RDE.

The audits will be conducted in accordance with International Standards of Auditing (ISA) and should include elements of compliance and performance audit. The audited financial statement and the management report should as a minimum include:

- Expenditure statement in accordance with the approved budget;
- Show the budget figures in a separate column to ease actual vs budget analysis;
- Report on opening and closing balances for funds carried forward ensuring that all funds available for activities are included in the income statement;
- Report on unpresented cheques, unaccounted for advances, receivables and payables;
- Report on exchange rate gains and losses and the method for calculating these;
- A verified (by the auditors) asset register with details on location, date of purchase, ownership, identification number (if applicable) and condition. Any disposals during the FY should be included in the register.
- Physical inspection of some randomly selected works to provide the auditors view on quality and quantity of works performed.

NURI CF shall ensure that any material issues raised in the auditor's report is appropriately and timely followed up and appropriate actions taken.

The accounting documentation shall at any time be available for scrutiny by the MFA and the Danish Auditor General.

The Ugandan Office of the Auditor General will audit the grants to the UNWMZ on annual basis following the GoU financial year. The OAG will conduct the audit in accordance with International Standards of Auditing (ISA), which will include elements of compliance and performance audit. MWE/DWRM will include the budget for the audit under the WRM project annual work plans. The MWE/DWRM will prepare the terms of reference for the audit, which NURI CF/RDE will review and approve.

# 7.9 Financial monitoring

NURI CF will be regularly monitored by the RDE in accordance with the provisions in the *Guidelines for Financial Management of Decentralized Units*.

NURI CF will be responsible for financial monitoring of implementing partners and will be staffed to ensure that expertise for this task is available internally. NURI CF will review the financial reporting from the implementing partners and check that the agreed procedures are being followed. A format for financial monitoring and reviews will be developed and will be part of the NURI CF Management Manual and Accounts Manual. The financial management process will follow the time line detailed in Annex 1.

## 7.10 Anti-corruption

NURI CF, the implementing partners and DWRM/UNWMZ will strive to prevent corruption, including by actively working with risk management, sound financial management, transparency and value for money while spending and procuring.

According to the Danish Auditor General's Act, The National Audit Office of Denmark must be notified on cases of irregularities or other misuse of Danish development assistance causing reasonable suspicion of highly irresponsible management, corruption or fraud.

Any substantiated suspicion of irregularities, fraud or corruption must be report to RDE immediately and in all cases before an external investigation is initiated including any extended audit, special audit, forensic audit or other investigation or review. It is the responsibility of RDE to forward cases, which RDE assesses, should be reported, to the Danish MFA and further to the National Audit Office of Denmark. Cases reported to the National Audit Office of Denmark are with few exemptions published on the MFA's website.

Danida has a zero tolerance towards corruption and RDE expects that NURI CF, the implementing partners and MWE/DWRM/UNWMZ will continuously work to prevent, detect and follow up on

corruption. It is a requirement that NURI CF, the implementing partners and MWE/DWRM/UNWMZ share and report on all substantiated suspicions in a timely manner.

These types of irregularities should be reported:

- Fraud, corruption and theft;
- Highly irresponsible management of funds, non-compliance to this agreement or serious noncompliance to agreements with IP's;
- Any issues that interfere or threaten to interfere with the attainment of the objectives of this
  agreement or any agreement with IP's (e.g. funds spent in accordance with budget but results
  significantly below target resulting in clear lack of Value for Money);
- Any issues that might result in a financial loss, partnerships ending with unaccounted for funds, qualified IP audits, and any other issues deemed relevant.

The below standard corruption clause applies between the parties of this DED and should furthermore be inserted in agreements NURI CF signs with implementing partners:

Corruption Clause: No offer, payment, consideration or benefit of any kind, which could be regarded as an illegal or corrupt practise, shall be made, promised, sought or accepted – neither directly nor indirectly – as an inducement or reward in relation to activities funded under this agreement, incl. tendering, award or execution of contracts. Any such practise will be grounds for the immediate cancellation of this agreement and for such additional action, civil and/or criminal, as may be appropriate. At the discretion of the Danish Ministry of Foreign Affairs, a further consequence of any such practise can be the definite exclusion from any tendering for projects or other funding from the Danish Ministry of Foreign Affairs.

# 8.0 Monitoring and Evaluation (M&E)

**Objectives of the M&E system.** NURI CF will develop a monitoring and evaluation system, whose objectives will be to:

- 1. Measure results in order to track progress and enable communication.
- 2. Guide the planning, coordination and implementation of the component.
- 3. Monitor developments in "Risks and Assumptions" as explained in Section 4.0
- 4. Assess the effectiveness of the engagement activities and identify areas for improvement.
- 5. Ensure accountability to both Danida and the beneficiaries.

Basis of M&E. The basis for monitoring and evaluation will be NURI Monitoring and Evaluation Manual and the detailed results framework therein, which will include indicators on training in financial literacy, SRHR, and GBV. The Monitoring and Evaluation Manual will define indicators and targets at the impact, outcome and output levels. It will specify key information that is needed to measure the indicators. It will also identify sources of information and describe methods for data collection. Finally the M&E Manual will define reporting requirements in terms of content, process, when the information is reported; and who is responsible for reporting the information as well as spell out processes for critical reflection and learning.

Right of RDE. The RDE shall have the right to carry out any technical or financial mission that it considers necessary to monitor or evaluate the implementation of the programme. Also after the termination of the engagement, RDE reserves the right to carry out an evaluation. Representatives of the Auditor General (AG) of Denmark shall have the right to carry out any audit or inspection considered necessary as regards the use of Danish funds based on all relevant documentation. The AG will also have the right to inspect accounts and records of suppliers and contractors relating to the performance of the contract, and to perform a complete audit.

**Reporting system.** In order to keep stakeholders informed of progress and results, implementing partners and UNWMZ will prepare quarterly reports and submit them to NURI CF. On semi-annual basis NURI CF will consolidate these reports in a NURI Progress Report and submit to RDE/DWRM/MWE and other stakeholders. See also section 6.3 on reporting.

#### 8.1 Levels of M&E

Monitoring and evaluation will be done at different levels. *Baseline studies* will be carried out early in the program, once the first beneficiary groups have been identified. *Output monitoring* will be undertaken by NURI CF as part of bi-annual surveys and relevant, topic-specific mini-surveys to check if the interventions give the expected results. *Activity monitoring* will be done by the implementing partners and DWRM/UNWMZ and will be documented in their quarterly and annual progress reports. This will be supplemented by monitoring done by the DLGs, NURI CF and occasionally RDE.

At the thematic programme level, an annual meeting of UPSIDE implementing partners will be held in conjunction with the annual meeting of Country Programme partners, in order to strengthen coordination, learning and synergies.

### 8.2 Implementation monitoring committee (IMC)

At the engagement level, an Implementation Monitoring Committee (IMC) will be set up consisting of NURI CF, leaders of participating district local governments, representatives of relevant line ministries and organisations (MoFPED, MAAIF, MoLG, MoWT, MWE, OPM, UNHCR) and implementing partners. The IMC will meet annually in a learning and reflection workshop for the purpose of carrying out programme monitoring and performance audits of activities. RDE will participate in the IMC meetings.

#### 8.3 Reviews

The Danish CP 2018-2022 will undergo a mid-term review in 2020, which will also include NURI. This review will assist the Embassy in planning the second half of the programme period and adapt the programme to changing circumstances. RDE will prepare the terms of reference for the review, based on background materials provided by NURI CF. There will be an end-of-programme evaluation in 2022. The mid-term review and the end-of-programme evaluation are to be conducted by the MFA.

#### **Signatures**

For the Northern Uganda Resilience Initiative Coordination Function (NURI CF):

[NURI Programme Management Adviser/Head of NURI CF]

Date: 22 3 2019

For the Royal Danish Embassy, Kampala:

MAJBRIT HOLM JAKOBSEN

Chargé d'Affaires e.p., Royal Danish Embassy

Date: 22/3 - 2019



Annex 1 NURI's Annual Planning, Reporting and Financial Management Cycle

Month	January					9534											70 11/1/15			
Implementing Partners	IPs provide . monthly report	monthly report highlights to NURI	유 .	J. Wersh	IPs submit	previous quarter's	physical progress	report to NURI CF		IPs submit	previous quarter's	financial report to	NURI CF							
NURI CF	NURI CF submits quarterly financial report to RDE	financial report to RDE	NURI CF submits 4th quarter	progress report to	DWRM/UNWMZ		NURI CF receives the	tentative annual inflation	percentage to be used for	salary adjustment (national	staff)		NURI CF conducts and	documents performance	appraisal of local staff.	Shaker	NURI CF receives overview of	expenses paid during the	RDE on behalf of NURI CF	NURI CF transfers bi-annual
DWRM/UNWMZ	DWRM/UNWMZ submits quarterly progress report to	quarterly progress report to NURI CF		DWRM/UNWMZ submits	quarterly financial report to	NURI CF	*	DWRM/UNWMZ shares the	previous FY's audit report with	the WRM Steering Committee	,					1				
DIGs	DLGs submit monthly supervision report to	IPs and NURL CF		NURI CF submits	previous quarter's	progress report to	DLGs		DLGs submit quarterly	monitoring report to	NURI CF and IPs									
RDE	RDE transfers bi-annual funds to NURI CF	Tunds to NURI CF														mina in chi				

April	March	Month
IPs provide monthly report highlights to NURI CF  IPs submit previous quarter's financial and physical progress report to NURI CF  IPs provide management comments to the audit reports	IPs provide monthly report highlights to NURI CF IPs participate in annual audit of IPs	Implementing Partners  IPs provide monthly report highlights to NURI CF
NURI CF prepares annual planning guidelines including budget for the WRM intervention following GoU FY NURI CF receives quarterly financial report from IPs NURI CF submits quarterly financial report to RDE NURI CF receives and reviews individual IP audit reports.	RDE monitors ongoing annual audit of NURI CF and IPs.  NURI CF submits previous year's annual monitoring survey report to RDE  NURI CF submits annual progress report to RDE	NURI OF  NURI CF commences annual audit of NURI CF and IPs (kick start meeting with auditors).
MWE/DWRM finalizes her work plan for the WRM intervention DWRM/UNWMZ receives from NURI CF the previous quarter progress report  DWRM/UNWMZ submits quarterly progress report to NURI CF  DWRM/UNWMZ submits quarterly financial report to NURI CF	MWE/DWRM prepares the annual work plan and budget for WRM intervention  MWE/RDE/NURI CF make follow up on audit findings	DWRM/UNWIVIZ  MWE/RDE/NURI CF make follow up on audit findings
DLGs submit monthly supervision report to IPs and NURI CF NURI CF Submits previous quarter's progress report to DLGs  DLGs DLGs DLGs abmit quarterly monitoring report to NURI CF and IPs	DLGs submit monthly supervision report to IPs	DLGs submit monthly supervision report to IPs
RDE conducts biannual financial monitoring of NURI CF		RDE

June	Мау		Month
IPs provide monthly report highlights to NURI CF	IPs provide monthly report highlights to NURI CF IPs participate in annual meeting of the IMC		Implementing Partners
NURI CF reviews the MWE/DWRM annual work plan in coordination with RDE	NURI CF organizes and reports on the annual meeting of the IMC  NURI CF reviews the UNWMZ's annual plan for the next FY  NURI CF participates in the WRM steering committee meeting that approves the MWE/DWRM annual work plan	Auditor briefs RDE on audit findings.  NURI CF receives overview of expenses paid directly by RDE on behalf of NURI CF during the previous quarter.  RDE conducts and documents performance dialogue with NURI Advisers	NURI CF
off the previous FY's audit report  Accountant General MoFPED submits to RDE biannual	DWRM/UNWMZ participate in annual meeting of the IMC  DWRM/UNWMZ finalizes the annual work plan for the next FY  MWE convenes a meeting of the WRM Steering Committee to approve the DWRM/UNWMZ's annual work plan for next FY	MWE/DWRM/UNWMZ requests the Auditor General to provide annual audit plan for UNWMZ WRM intervention	DWRM/UNWMZ
supervision report to IPs	DLGs submit monthly supervision report to IPs  DLGs participate in annual meeting of the IMC		DLGs
NURI CF, the RDE reviews the annual work plan for MWE/DWRM and gives feedback to MWE/DWRM	RDE participates in the WRM steering committee meeting that approves the MWE/DWRM annual work plan		RDE

July		Month
IPs provide monthly report highlights to NURI CF  IPs submit previous quarter's financial and physical progress reports to NURI CF	IPs submit bi- annual (Jul-Dec) disbursement requests to NURI CF	Implementing Partners
NURI CF prepares semi- annual progress report for the first half year.  NURI CF receives overview of expenses paid directly by RDE on behalf of NURI CF during the previous quarter.  NURI CF conducts financial monitoring of DWRM/UNWMZ	NURI submits bi-annual (Jul- Dec) disbursement requests to RDE	NURI CF
NURI CF submits previous quarter progress report to DWRM/UNWMZ submits previous quarter financial report to NURI CF  DWRM/UNWMZ submits annual progress report of previous FY to NURI CF  MWE initiates annual audit of UNWMZ (by the Auditor General).	disbursement request for WRM funds  Accountant General MoFPED transfers WRM funds to a separate MWE/UNWMZ account in Lira  WRM Steering Committee approves the DWRM/UNWMZ's annual work plan for next FY	DWRM/UNWMZ
DLGs submit monthly supervision report to IPs and NURI CF NURI CF submits previous quarter's progress report to DLGs DLGs DLGs Submit quarterly monitoring report to NURI CF and IPs		DLGs
RDE reviews, follows up, finalizes and approves NURI consolidated audit report  RDE conducts financial monitoring of DWRM/UNWMZ  RDE makes bi-annual (Jul-Dec) disbursement to NURI CF and annual (Jul-Jun) disbursement to MWE/UNWMZ	RDE receives before 30 <sup>th</sup> June the consolidated NURI audit report for the previous year RDE takes stock of and reports on expenditures and expected disbursements RDE advices PS MWE of its readiness to disburse funds for WRM intervention	RDE

October	September	August	Month
IPs provide monthly report highlights to NURI CF  IPs submit previous quarter's financial and	IPs provide monthly report highlights to NURI CF  NURI IPs receive financial and programmatic monitoring visits from RDE	IPs provide monthly report highlights to NURI CF	Implementing Partners
NURI CF prepares annual planning guidelines including budget frames for the IPs RDE and NURI CF receive from the auditor and approves the detailed audit plan.	NURI CF receives financial and programmatic monitoring visits from RDE.  (NURI CF and RDE document and share report on financial and programmatic monitoring visits to implementing partners and UNWMZ)	NURI CF reviews the DWRM/UNWMZ's annual progress report for the previous FY	NURI CF
DWRM/UNWMZ receives from NURI CF the previous quarter's progress report  DWRM/UNWMZ submits quarterly progress report to NURI CF	MWE/DWRM/UNWMZ receive financial and programmatic monitoring visits from RDE	Steering Committee (SC) for WRM approves DWRM/UNWMZ's annual progress report for the previous FY	DWRM/UNWMZ  MWE/UNWMZ receives WRM funds disbursed by RDE through MoFPED
DLGs submit monthly supervision report to IPs and NURI CF NURI CF submits previous quarter's report to DLGs	DLGs submit monthly supervision report to IPs	DLGs submit monthly supervision report to IPs	DFC8
RDE provides to NURI CF the budget frame for the planning year	RDE conducts financial and programmatic monitoring of NURI		RDE

December		November	entra de l'action de la confine de la confin	Month
IPs provide monthly report highlights to NURI		IPs provide monthly report highlights to NURI CF	physical progress reports to NURI CF IPs prepare their annual work plan and budgets	Implementing Partners
NURI CF submits to RDE for approval her annual work plan for next year	NURI CF prepares consolidated work plan and budget per district and at programme level	NURI CF reviews the IPs annual work plans and budgets for the next year and gives feedback to them	NURI CF receives overview of expenses paid directly by RDE on behalf of NURI CF during the previous quarter.	NURI CF
MWE/DWRM submits to RDE before 30 <sup>th</sup> December, the final audit report of the previous FY		MWE/WRM receives and responds to audit findings.	DWRM/UNWMZ submits quarterly financial report to NURI CF	DWRM/UNWMZ
DLGs submit monthly supervision report to IPs and NURI CF	\$	DLGs submit monthly supervision report to IPs and NURI CF	DLGs submit quarterly monitoring report to NURI CF and IPs	DLGs
RDE approves NURI CF consolidate work plan and budget for the next year		RDE takes stock of expenditures and expected disbursements to NURI CF.		RDE

Annex 1

NURI's Annual Planning, Reporting and Financial Management Cycle

Month	January								2200			A Delivery of				
Implementing Partners	IPs provide monthly report highlights to NURI	highlights to NURI	<b>G</b>	IPs submit	previous quarter's	physical progress	report to NURI CF	; -	previous quarter's	financial report to	NURI CF	× *********			è	
NURI CF	NURI CF submits quarterly financial report to RDE	•	NURI CF submits 4th quarter	DWRM/UNWMZ	**************************************	NURI CF receives the	tentative annual inflation	percentage to be used for	staff)		NURI CF conducts and	documents performance	appraisal of local staff.	NURI CF receives overview of	previous quarter directly by	NURI CF transfers bi-annual funds to IPs
DWRM/UNWMZ	DWRM/UNWMZ submits quarterly progress report to NURI CF	NURI CF	DWRM/INWMZ submits	quarterly financial report to	NURI CF	H-Willed	DWRM/UNWMZ shares the	previous FY's addit report with					1144			6
DLGs	DLGs submit monthly supervision report to IPs and NURI CF	IPs and NURI CF	NURI CF submits	previous quarter's	progress report to	DLGs		DLGS submit quarterly	NIJRI CF and IPs	170			- 4.			
RDE	RDE transfers bi-annual funds to NURI CF															

A	2	Fe
April	March	Month
IPs provide monthly report highlights to NURI CF  IPs submit . previous quarter's financial and physical progress report to NURI CF  IPs provide management comments to the audit reports	IPs provide monthly report highlights to NURI CF IPs participate in annual audit of IPs	Implementing Partners IPs provide monthly report highlights to NURI CF
NURI CF prepares annual planning guidelines including budget for the WRM intervention following GoU FY NURI CF receives quarterly financial report from IPs NURI CF submits quarterly financial report to RDE NURI CF receives and reviews individual IP audit reports.	RDE monitors ongoing annual audit of NURI CF and IPs.  NURI CF submits previous year's annual monitoring survey report to RDE  NURI CF submits annual progress report to RDE	NURI GF  NURI CF commences annual audit of NURI CF and IPs (kick start meeting with auditors).
MWE/DWRM finalizes her work plan for the WRM intervention DWRM/UNWMZ receives from NURI CF the previous quarter progress report  DWRM/UNWMZ submits quarterly progress report to NURI CF  DWRM/UNWMZ submits quarterly financial report to NURI CF	MWE/DWRM prepares the annual work plan and budget for WRM intervention  MWE/RDE/NURI CF make follow up on audit findings	DWRW/UNWMZ  MWE/RDE/NURI CF make follow up on audit findings
DLGs submit monthly supervision report to IPs and NURI CF NURI CF Submits previous quarter's progress report to DLGs  DLGs  DLGs  DLGs and IPs	DLGs submit monthly supervision report to IPs	DLGs submit monthly supervision report to IPs
RDE conducts biannual financial monitoring of NURI CF		RDE

	June		May		Month
3.	IPs provide monthly report highlights to NURI CF	the IMC	IPs provide monthly report highlights to NURI CF		Implementing Partners
	NURI CF reviews the MWE/DWRM annual work plan in coordination with RDE	NURI CF participates in the WRM steering committee meeting that approves the MWE/DWRM annual work plan	NURI CF organizes and reports on the annual meeting of the IMC  NURI CF reviews the UNWMZ's annual plan for the	Auditor briefs RDE on audit findings.  NURI CF receives overview of expenses paid directly by RDE on behalf of NURI CF during the previous quarter.  RDE conducts and documents performance dialogue with NURI Advisers	NURI CF
Accountant General MoFPED submits to RDF biannual	WRM Steering Committee signs off the previous FY's audit report	MWE convenes a meeting of the WRM Steering Committee to approve the DWRM/UNWMZ's annual work plan for next FY	DWRM/UNWMZ participate in annual meeting of the IMC  DWRM/UNWMZ finalizes the annual work plan for the next FY	MWE/DWRM/UNWMZ requests the Auditor General to provide annual audit plan for UNWMZ WRM intervention	DWRM/UNWMZ
	Supervision report to IPs	. 3	DLGs submit monthly supervision report to IPs  DLGs participate in annual meeting of the		DIGS
and gives feedback to MWE/DWRM	In coordination with NURI CF, the RDE reviews the annual work plan for MWE/DWRM	work plan	RDE participates in the WRM steering committee meeting that approves the MWE/DWRM annual		RDE

Vinf		Month
IPs provide monthly report highlights to NURI CF  IPs submit previous quarter's financial and physical progress reports to NURI CF	IPs submit bi- annual (Jul-Dec) disbursement requests to NURI CF	Implementing Partners
NURI CF prepares semi- annual progress report for the first half year.  NURI CF receives overview of expenses paid directly by RDE on behalf of NURI CF during the previous quarter.  NURI CF conducts financial monitoring of DWRM/UNWMZ	NURI submits bi-annual (Jul- Dec) disbursement requests to RDE	NURI CF
NURI CF submits previous quarter progress report to DWRM/UNWMZ  DWRM/UNWMZ submits previous quarter financial report to NURI CF  DWRM/UNWMZ submits annual progress report of previous FY to NURI CF  MWE initiates annual audit of UNWMZ (by the Auditor General).	disbursement request for WRM funds  Accountant General MoFPED transfers WRM funds to a separate MWE/UNWMZ account in Lira  WRM Steering Committee approves the DWRM/UNWMZ's annual work plan for next FY	DWRM/UNWMZ
DLGs submit monthly supervision report to IPs and NURI CF NURI CF submits previous quarter's progress report to DLGs DLGs DLGs submit quarterly monitoring report to NURI CF and IPs		DLGs
RDE reviews, follows up, finalizes and approves NURI consolidated audit report  RDE conducts financial monitoring of DWRM/UNWMZ  RDE makes bi-annual (Jul-Dec) disbursement to NURI CF and annual (Jul-Jun) disbursement to MWE/UNWMZ	RDE receives before 30 <sup>th</sup> June the consolidated NURI audit report for the previous year RDE takes stock of and reports on expenditures and expected disbursements RDE advices PS MWE of its readiness to disburse funds for WRM intervention	RDE

	October	September	August	Month
¥	IPs provide monthly report highlights to NURI CF IPs submit previous quarter's financial and	IPs provide monthly report highlights to NURI CF  NURI IPs receive financial and programmatic monitoring visits from RDE	IPs provide monthly report highlights to NURI CF	Implementing Partners
	NURI CF prepares annual planning guidelines including budget frames for the IPs RDE and NURI CF receive from the auditor and approves the detailed audit plan.	NURI CF receives financial and programmatic monitoring visits from RDE.  (NURI CF and RDE document and share report on financial and programmatic monitoring visits to implementing partners and UNWMZ)	NURI CF reviews the DWRM/UNWMZ's annual progress report for the previous FY	NURI CF
¥	DWRM/UNWMZ receives from NURI CF the previous quarter's progress report  DWRM/UNWMZ submits quarterly progress report to NURI CF	MWE/DWRM/UNWMZ receive financial and programmatic monitoring visits from RDE	Steering Committee (SC) for WRM approves DWRM/UNWMZ's annual progress report for the previous FY	DWRM/UNWMZ  MWE/UNWMZ receives WRM funds disbursed by RDE through MoFPED
	DLGs submit monthly supervision report to IPs and NURI CF NURI CF submits previous quarter's report to DLGs	DLGs submit monthly supervision report to IPs	DLGs submit monthly supervision report to IPs	DLGs
	RDE provides to NURI CF the budget frame for the planning year	RDE conducts financial and programmatic monitoring of NURI		RDE

December	November		Month
IPs provide monthly report highlights to NURI CF	IPs provide monthly report highlights to NURI CF	physical progress reports to NURI CF IPs prepare their annual work plan and budgets	Implementing Partners
NURI CF submits to RDE for approval her annual work plan for next year	NURI CF reviews the IPs annual work plans and budgets for the next year and gives feedback to them  NURI CF prepares consolidated work plan and budget per district and at programme level	NURI CF receives overview of expenses paid directly by RDE on behalf of NURI CF during the previous quarter.	NURI CF
MWE/DWRM submits to RDE before 30 <sup>th</sup> December, the final audit report of the previous FY	MWE/WRM receives and responds to audit findings.	DWRM/UNWMZ submits quarterly financial report to NURI CF	DWRM/UNWMZ
DLGs submit monthly supervision report to IPs and NURI CF	DLGs submit monthly supervision report to IPs and NURI CF	DLGs submit quarterly monitoring report to NURI CF and IPs	DLGs
RDE approves NURI CF consolidate work plan and budget for the next year	RDE takes stock of expenditures and expected disbursements to NURI CF.		RDE

#### Office of the United Nations Resident Coordinator



15 December 2016

Mesdames/Messieurs,

Subject:

<u>Updated Schedule of Rates of Allowance for Government Officials and Civil Society Beneficiaries when participating in Development Partner Funded Activities, Programs and Events within Uganda</u>

- 1. The Local Development Partners' Group (LDPG or Development Partner(s)) is committed to implementing a coordinated policy on allowances that encourages government officials and civil society beneficiaries to participate in Development Partner activities, programs and events because their institutions have a real interest in the event and to avoid competition for participants among Development Partners. The policy seeks to ensure that public resources do not establish incentives for individuals to act for personal gain, but rather carry out their role in the public interest. A Joint Working Group of the LDPG has therefore updated the schedule of Standard Rates of Allowances, which is intended to guide reimbursement of costs, e.g., transportation, lodging and meals, of participation in Development Partner funded activities, programs and events.
- 2. The updated schedule of Standard Rates of Allowances has been endorsed by the LDPG and is replacing the current schedule of Rates of Allowances (dated October 23, 2013). In updating the schedule of Standard Rates of Allowances, the following principles have been adopted:
  - a) Rates of allowances are based on increases in the average cost of living<sup>1</sup> recorded since October 2013 when the last schedule was endorsed;
  - Future revisions to the schedule will be based the mutual agreement of development partners and will be presented in updates to this policy;

The Permanent Secretary/ Secretary to the Treasury Ministry of Finance, Planning and Economic Development Kampala

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<sup>&</sup>lt;sup>1</sup> As measured by the Consumer Price Index.

- c) The rates provided in the schedule indicate the maximum rates of allowances that can be paid directly (as opposed to in-kind) to government officials and civil society beneficiaries;
- d) Sitting, participation and facilitation allowances will not be paid under any circumstances;
- e) Reimbursement of transport is based on mileage from the workplace to the place of the event, with the understanding that the number of cars for which mileage is reimbursed must be minimized, e.g., if 4 persons are traveling, mileage for only one car will be reimbursed;
- f) Application of the schedule to in-town participants: No support for transport costs for participants for activities, programs and events occurring within the town in which they are based, however, in-kind support, i.e., meals, may be provided;
- g) "In-kind" support means that accommodation and meals provided to officials and beneficiaries and are paid for directly by the Development Partner (or organizations implementing activities/programs on the Development Partner's behalf) in lieu of making a payment directly to participants;
- Rates are standardized for all with the expectation that all participants incur the same costs when in travel status, irrespective of grade;
- In exceptional cases, such as travel to/lodging on islands and lodging within national parks, actual costs may be used when they exceed allowance rates, provided, however, payments are in-kind and paid for directly by the development partner;
- j) The so-called Safari Day Allowance (allowance for travel over 6 hours) is harmonized for all categories and should not be paid when lunch is offered to participants.
- 3. The Schedule of Standard Rates will be applied within the following framework:
  - a) Allowances should be paid only when it is absolutely unavoidable;
  - b) In general, when representatives from the Government or other organizations participate in activities, programs and events, it should be assumed that the sending organization has an interest in being represented. Therefore, as a rule, the sending organization should be expected to cover all costs related to participation, including per diems and travel reimbursements (i.e., defined herein as allowances);
  - c) The foregoing notwithstanding, in special circumstances, it may not necessarily be in the interest of an organization to participate in a Development Partner funded event, while participation by representatives from the Government or other organizations is essential for the success of the event. In such cases, allowances may be paid as per the attached schedule.
  - d) Invitations to events should clearly indicate in advance which costs would be covered; allowances paid etc. This will prevent misunderstandings during and after events. In addition, this approach would facilitate the attendance of participants interested in the topic of the event;

- e) The preferred approach should be to provide meals and accommodation in-kind only. When allowances are provided in-kind, the allowances set forth in Annex 1 for meals and accommodation shall not apply (except Development Partners may choose to pay the 20% night allowance as set forth in footnote 4 of Annex 1) and Development Partners may use their own rates. Such in-kind provisions should be clearly communicated in letters of invitation.
- f) When scheduling/ending meetings, take into account the necessary travel time for participants. In exceptional cases, such as inter-district travel in excess of 2 hours, the donor may fund an overnight stay to avoid travel after dark by the participant, provided, however, that such exceptional cases shall not include travel after dark within or between Kampala/Entebbe or within other District Headquarter Towns.
- 4. The updated Schedule of the Standard Rates of Allowances applicable to government officials and civil society beneficiaries to participate in Development Partner activities, programs and events in Uganda was agreed at the meeting of the LDPG on October 11, 2016.
- 5. All members of the LDPG, including bilateral and multilateral development agencies as well as UN organizations, are committed to implementing this policy. We hope that it serves a valuable role in ensuring active participation by government officials and civil society beneficiaries in events that have real interest and add value to the institutions they serve.

Yours sincerely,

Jennie Barugh DfID Head of Office Chair of the LDPG

Aida Girma

Acting United Nations Resident Coordinator & UNICEF Representative

The Permanent Secretary Ministry of Local Government Kampala

The Permanent Secretary Ministry of Public Service Kampala

Annex 1: Updated Allowance Schedule for Government Officials and Civil Society Beneficiaries Participating in Activities, Programs and Events funded by Development Partners and NGOs<sup>2</sup> within Uganda

Effective as of December 15, 2016

Overnight Allowance <sup>3</sup> for Travel to Kampala or District Headquarter Town	Accommodation (maximum contribution, UGX)	Meals and Incidentals (maximum contribution, UGX)	
Overnight allowance for:  District headquarter town-based official or civil society beneficiary going to Kampala for workshops/meetings 4/5  National Official or Kampala-based Civil			
Society Beneficiary going to districts headquarter towns on official business 2/3  • District headquarter town-based Official or civil society beneficiary going to other districts headquarter towns for workshops/ regional meetings 2/3	115,000	46,000	
Travel to Sub-county and Lower local Government levels	Accommodation (maximum contribution, UGX)	Meals and Incidentals (maximum contribution, UGX)	
Overnight Allowance for National or District headquarter town-based official or Kampala or District headquarter town-based Civil Society beneficiary going to sub-county or lower on official business <sup>6</sup>	58,000	23,000	
Safari Day Allowance <sup>7</sup>	Accommodation (maximum contribution, UGX)	Meals and Incidentals (maximum contribution, UGX)	
Officials or Beneficiaries participating in activities, programs and events involving trips of 6 hours or more and not including lunch	N/A	20,000	

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<sup>2</sup> This only applies to NGOs implementing activities with development partner funding.

<sup>&</sup>lt;sup>3</sup> Overnight allowance is paid when an officer or beneficiary stays away for a night or more from his/her duty station on official duty to cater for meals, accommodation and other incidentals. When scheduling/ending meetings, take into account the necessary travel times for participants. In exceptional cases, such as interdistrict travel in excess of 2 hours, the donor may fund an overnight stay to avoid travel after dark, provided, however, that such exceptional cases shall not include travel after dark within or between Kampala/Entebbe or within other head towns.

<sup>&</sup>lt;sup>4</sup> In case full board and accommodation are provided, 20% overnight allowance will be provided.

<sup>&</sup>lt;sup>5</sup> For workshops/meetings where lunch is provided, the Meals and Incidentals portion of the overnight allowance will be reduced by the actual cost of the meal.

<sup>&</sup>lt;sup>6</sup> Overnight allowance at sub-county and lower local governments will be provided to district-based officers and beneficiaries only on exceptional basis.

<sup>&</sup>lt;sup>7</sup> Safari allowance is paid when officials or beneficiaries travel within Uganda for a period of six hours or more in any one day and return to the duty station the same day. It is paid to cater for incidentals and lunch. It is therefore not paid concurrently with lunch allowance. Safari Day Allowance cannot be used as a sitting allowance.

### Annex 2: Support for Transport Costs

Financial support for transport costs is in principle based on reimbursement of actual costs, e.g., using boda-boda, buses and taxis. Where travel takes place in an individually, government or civil society-owned vehicle, guidelines for reimbursement *per vehicle* are provided below.

#### Fuel Reimbursement Guidelines

Fuel Cost (UGX) = Distance X Cost I Consumption

Distance = Total Kms for trip (to activity and back to duty station)

Cost = Cost per litre(based on Shell market price for either

petrol or diesel (whichever was actually used) at time

of travel)

Consumption Kms per litre (see rate below).

## **Fuel Consumption Rate**

Passenger vehicle up to 7 seats

7 Kms per litre

Distances between Major Towns As given in Annex 3

# Annex 3: Distances between major towns

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381 232 552 267 247 372 354 267 777 869 347 214 393 436 452 284 298 097 630 721 158 317 Soroti 239 374 527 409 389 514 408 125 534 727 205 356 506 578 594 342 422 045 488 579 269 459 142 Tororo 257 392 454 427 207 532 426 143 653 745 223 374 524 596 612 360 440 663 506 597 287 477 160 018 Malaba
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